(1) Supreme Court, U.S.
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No. 03- OFFICE OF THE CLERK

IN THE

Supreme Court of the United States

MANUEL DAVILA,

Petitioner,

v.

DELTA AIRLINES INC.,

Respondent.

ON PETITION FOR A WRIT OF CERTIORARI
TO THE UNITED STATES COURT OF APPEALS
FOR THE ELEVENTH CIRCUIT

PETITION FOR A WRIT OF CERTIORARI

MANUEL DAVILA
Petitioner, Pro Se
P.O. Box 17501
Plantation, FL 33318
(305) 477-3484

182827

COUNSEL PRESS
(800) 274-3321 • (800) 359-6859

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QUESTION PRESENTED

Whether the Eleventh Circuit erred when holding that an ADA claim was barred by the doctrine of res judicata when Petitioner could not have obtained the right to sue letter from the EEOC because the case was held in abeyance, when the RLA arbitration appeal was a separate and distinct proceeding limited to the record developed in the arbitration proceedings, when the District Court had dismissed the arbitration appeal due to a lack of subject matter jurisdiction and then amended its decision sua sponte three years later and when the Eleventh Circuit decision conflicts with other Circuits.

Petitioner respectfully petitions for a writ of certiorari to review the judgment of the Eleventh Circuit Court of Appeals in this case.

OPINIONS BELOW

The Eleventh Circuit (App. A) is in a published decision to wit *Manuel Davila v. Delta Airlines Inc.*, Case No. 02-13767 The district court (App. B) opinion and judgment is unreported to wit: *Manuel Davila v. Delta Airlines Inc.*, Case No.: 02-60194-CIV-WILLIAM M. HOEVELER.

STATEMENT OF JURISDICTION

The judgment of the Eleventh Circuit Court of Appeals was entered on April 3, 2003.

The jurisdiction of this Court is invoked under 28 U.S.C. § 1254(1).

STATUTORY PROVISION INVOLVED

This case involves the American with Disabilities Act as amended (ADA), 42 U.S.C. § 12112.

42 U.S.C. § 12112 states in relevant part:

> No covered entity shall discriminate against a qualified individual with a disability because of the disability of such individual in regard to job application procedures, the hiring, advancement, or discharge of employees, employee compensation, job training, and other terms, conditions and privileges of employment.

STATEMENT OF THE CASE

Petitioner was terminated as a Delta pilot due to a disability in that he has a permanent physical impairment (degenerative back disease), and thus have a disability as defined by the ADA. The only reason for plaintiff's termination is that Delta knew he had a degenerative permanent lower back condition which would require him medical care from time to time. The reason for his termination was pretexual to mask the real reason, discrimination due to his back condition.

A. Proceeding Below

Petitioner Davila filed this complaint in State Court which was removed based upon a federal question to the United States District Court for the Southern District of Florida (Hoeveler) alleging an ADA violation and breach of contract. Subject matter jurisdiction over the action was invoked pursuant to 24 U.S.C. § 12117(a) and 28 U.S.C. §§ 1331 and 1343. (R 1-1) The Appellee moved to dismiss and Petitioner moved to amend the amended complaint. The motion to dismiss was granted and the motion to amend was denied on June 10, 2002. The decision was appealed and on April 3, 2003, the Court of Appeals for the Eleventh Circuit issued a decision and order affirming the District Court decision. App. A at 1a-13a.

The basis for granting the motion to dismiss was res judicata since petitioner had previously had filed an appeal of arbitration award by a petition in the United States District Court for the Southern District of Florida (Hoeveler) to seek review of an arbitration award of the Delta System Board of Adjustment under the Railway Labor Act. It should be noted that the petitioner had not yet received a right to sue letter and had not even filed an EEOC charge because the EEOC although taking the initial information placed the case in suspense until the conclusion of the arbitration proceeding. Thus, it was not jurisdictionally possible to pursue the ADA claim.

REASONS FOR GRANTING THE PETITION

I. The Decision Of The Eleventh Circuit Court Of Appeals Conflicts With The Decision Of The Supreme Court And With Other Circuits

The Court below granted the defendant's motion to dismiss despite the fact that the Court had previously ruled in 1999 that it had no subject matter jurisdiction to review an arbitration award. The Court stated that the order was improperly characterized as lacking subject matter jurisdiction. As a result, since Petitioner could have brought the ADA claim on a RLA arbitration appeal, despite the fact that Petitioner did not file an EEOC charge filed yet since it was stayed by the EEOC and did not have a right to sue, the ADA claim was barred by res judicata.

The doctrine of res judicata, or claim preclusion will bar a subsequent action: (1) the prior decision was rendered by a court of competent jurisdiction; (2) there was a final judgment on the merits; (3) the parties were identical in both suits; and (4) the prior and present causes of action are the same. *Jang v. United Techs Corp.*, 951 F.3d 1147, 1149 (11th Cir. 2000); *Trustmark Ins. Co. v. ESLU, Inc.*, 299 F.3d 1265 (11th Cir. 2002).

Even if the Court had the power to amend its prior order and judgment, there is no res judicata. First, the causes of actions are not the same. A petition to review an arbitration decision which is dismissed due to a lack of subject matter jurisdiction is not the same causes of action as an ADA claim. Put simply, the causes of action are materially different. In the case at bar, there is no identity of the thing being sued for and identity of causes of action since the ADA case was a civil rights case with completely different elements of proof including discriminatory intent than an appeal of an arbitration decision. *McDonnell Douglas Corp. v. Green*, 411 U.S. 792, 93 S. Ct. 1817, 37 L. Ed. 2d 668 (1973).

Second, the ADA claim could not have been brought since the right to sue letter had not been issued nor could it be issued since the Petitioner was advised that the EEOC proceeding was stayed. The EEOC had advised Petitioner that it would stay the proceedings and take absolutely no action until the arbitration process was completed. Once the arbitration proceeding was completed, the EEOC would open its investigation for the first time. In fact, when Petitioner advised the EEOC of the completion of the arbitration process, it for the first time filed the actual charge of discrimination and began the EEOC investigatory process.

Thus, there was not a full and fair opportunity to litigate the issue in the prior lawsuit. In sum, Petitioner could not have brought the ADA claim without the right sue letter which it did not have nor could not obtain until the completion of the arbitration appeal process.

Moreover the decision below cannot be reconciled with other cases directly on point in other circuits when deciding whether a federal judgment has a claim preclusive effect. The following cases stand for the proposition that there must be a full and fair opportunity to litigate the issue in the prior lawsuit. *Del. River Port Authority v. FOP Renn-Jersey Lodge 30*, 290 F.3d 567 (3d Cir. 2002); *Maxim v. Dalton*, 48 F.3d 1228 (9th Cir. 1995); *Richardson v. The County of Merced*, 921 F.2d 281 (9th Cir. 1990); *Comeaux v. Uniroyal Chemical Corp.*, 849 F.2d 191 (5th Cir. 1988); and *Hill v. Coca Cola Bottling Co.*, 786 F.2d 550 (2d Cir. 1986). In the instant case, the Eleventh Circuit abandons that position since it was not possible to litigate the ADA claim at the time the petition was brought under the Railway Labor Act. There holding directly conflicts with the other Circuits.

II. The Questions Presented Are Important

The questions presented are important. Further clarification regarding the circumstances of when an employee must bring a discrimination claim in Court is critical. The Eleventh Circuit appears to follow a standard that it does not matter if the discrimination claim is not ripe and cannot be brought due to jurisdictional reasons, as long as there is any employment dispute in court, even on the very narrow basis of an RLA appeal of an arbitration, the claim still must be brought or it is barred in the future.

III. The Decision Of The Court Of Appeals Has A Particularly Debilitating Effect On Disabled Employees

The Eleventh Circuit holding has a particularly debilitating effect on disabled employees. The procedure of being required to file an ADA claim even when it is not ripe on RLA arbitration appeal in effect negates the right to bring the claim at all. The petition to review the arbitration decision had to be made due to the statute of limitations. However, the ADA charge of discrimination was not ripe and it was not possible to bring that claim when the arbitration appeal was heard.

CONCLUSION

For the reasons set for above, the petition for a writ of certiorari should be granted.

Respectfully submitted,

MANUEL DAVILA
Petitioner, Pro Se
P.O. Box 17501
Plantation, FL 33318
(305) 477-3484

APPENDIX A — OPINION OF THE UNITED STATES COURT OF APPEALS FOR THE ELEVENTH CIRCUIT DATED APRIL 3, 2003

IN THE UNITED STATES COURT OF APPEALS
FOR THE ELEVENTH CIRCUIT

No. 02-13767

D.C. Docket No. 02-60194-CV-WMH

MANUEL DAVILA,

Plaintiff-Appellant,

versus

DELTA AIR LINES, INC.,

Defendant-Appellee.

Appeal from the United States District Court
for the Southern District of Florida

April 3, 2003

Before HULL, MARCUS and FARRIS*, Circuit Judges.

MARCUS, Circuit Judge:

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* Honorable Jerome Farris, United States Circuit Judge for the Ninth Circuit, sitting by designation.

Appendix A

Manuel Davila appeals the district court's dismissal pursuant to Fed. R. Civ. P. 12(b)(6) of his claims sounding in breach of contract and an alleged violation of the Americans with Disabilities Act ("ADA"), 42 U.S.C. § 12101 et seq. On appeal, Davila argues that the district court erred by holding that his claims are barred under the doctrine of res judicata. Delta Air Lines, Inc. ("Delta") defends the district court's application of res judicata, and also argues that Davila's breach of contract claim is preempted by the Railway Labor Act, 45 U.S.C. § 151 et seq., and that both of his claims are untimely.

We review *de novo* the dismissal of a complaint pursuant to Fed. R. Civ. P. 12(b)(6). *Next Century Communications Corp. v. Ellis*, 318 F.3d 1023, 1025 (11th Cir. 2003); *Harris v. Ivax Corp.*, 182 F.3d 799, 802 (11th Cir. 1999). The plaintiff's factual allegations are accepted as true. *South Fla. Water Mgm't Dist. v. Montalvo*, 84 F.3d 402, 406 (11th Cir. 1996). Dismissal is not appropriate unless it is plain that the plaintiff can prove no set of facts that would support the claims in the complaint. *See id.* However, conclusory allegations, unwarranted factual deductions or legal conclusions masquerading as facts will not prevent dismissal. *See id.* at 408 n.10.

Upon thorough review of the record and a careful consideration of the parties' briefs and oral argument, we find no reversible error and affirm.

Davila, who was a pilot employed by Delta, injured his lower back in December, 1989 when he accidentally fell over a planter. He sought medical treatment for his injury,

and was prescribed medication that disqualified him for flight duty. Nonetheless, he asserts that he chose to undergo an FAA physical examination on January 31, 1990 in an attempt to obtain a first-class medical certificate, which was necessary to qualify him for a return to flight status. On May 3, 1990, the FAA approved him for this certificate with the caveat that "[b]ecause of your history of low back condition, operation of aircraft is prohibited at any time new symptoms or adverse changes occur or for 12 hours after use of medication."

On July 19, 1990, Davila informed Delta of his flight eligibility. However, he said that he was still experiencing back problems and taking medication that prohibited him from piloting a commercial aircraft. Accordingly, on August 21, 1990, Delta approved him for disability payments for 6 months. On February 6, 1991, these benefits were extended for two additional months, i.e., until April 6, 1991. On March 19, 1991, Davila was reexamined by Dr. Jose Berrios, an Aviation Medical Examiner, who found that he was not qualified for a first-class medical certificate. Based on this finding, Delta's payment of disability benefits continued past April 6, 1991.

Davila alleges that on his own initiative he again sought a first-class medical certificate from Dr. Berrios on January 31, 1992. Davila says that although he was found to be qualified, Berrios told him that the certificate could not issue because of his previous denial and that the FAA would need to approve and issue the certificate. Importantly, Davila asserts that instead of marking the space on the relevant form corresponding to the disposition: "No Certificate Issued —

deferred for further evaluation," Berrios's secretary accidentally checked the box corresponding to: "Has been issued medical certificate." Delta, by contrast, says that the secretary checked this box because Davila actually received the certificate. On June 30, 1992, the FAA approved Davila's first-class medical certification, but repeated its caveat concerning the operation of an aircraft during "flair-ups" or periods of medication. However, Davila asserts that he never physically received the certificate. He also says that his back problems (and his attendant need for medication) persisted.

Davila adds that in 1993 this precise sequence of events — from his voluntary pursuit of a medical certificate to the secretary's typographical error — was repeated, and that on October 12, 1993 the FAA advised him that he was flight-eligible. Davila asserts that he finally received a first-class certificate on November 15, 1993, and that he notified Delta of its issuance on November 25, 1993.

After receiving this notification, Delta had Davila examined by its own physician, Dr. Michael Berry, who found him to be qualified for flight status. However, Berry further reported that Davila had withheld from Delta the fact that he had possessed a first-class medical certificate since May 3, 1990. Delta began an investigation into whether Davila had defrauded it since that time, and deferred his reinstatement pending the conclusion of its inquiry. Because he had not been restored to active flight status, Davila filed a grievance with Delta on August 24, 1994 (the "pay status grievance"), but that grievance was denied on October 28, 1994. Despite this denial, however, on May 17, 1995 Delta settled the grievance and awarded Davila back pay for the period

between December 13, 1993 and May 17, 1995. Within one hour following the parties' agreement to this settlement, Delta fired Davila, justifying this action on the grounds that he had fraudulently obtained disability benefits since January 31, 1990.

Davila filed a grievance pertaining to his termination on May 18, 1995 (the "discharge grievance"), but this second grievance was denied on June 7, 1995. The following day Davila appealed his discharge to Delta's System Board of Adjustment ("System Board"),[1] which ultimately found on April 18, 1997 that his firing was justified, as Delta had "submitted clear and compelling evidence that . . . Davila intentionally defrauded" the company. After the System Board issued its adverse ruling, Davila petitioned the district court pursuant to 45 U.S.C. §§ 153(q) and 184 to vacate its decision ("*Davila I*"), arguing that the Board had ignored the settlement agreement. Delta filed a motion to dismiss, which the court granted, reasoning that there are only limited grounds on which a RLA arbitration award may be vacated, and that none of those circumstances were present. The district court then said that Davila had "presented no grounds that would support the jurisdiction of this Court over this matter." Davila appealed the order of dismissal to this Court, and we issued a summary affirmance on the basis of the district court's opinion.

Subsequently, on July 31, 2000, Davila filed an EEOC charge in which he alleged that his termination violated the

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1. The System Board is composed in accordance with the Railway Labor Act, 45 U.S.C. § 184.

ADA. The EEOC dismissed Davila's charge on May 7, 2001, stating that it had been unable to find a violation. However, it did issue Davila a right to sue letter. Davila then filed this action in the state Circuit Court for the Seventeenth Judicial Circuit, in and for Broward County ("*Davila II*"). He advanced one claim sounding in breach of contract, in which he asserted that his discharge violated the grievance settlement agreement, and a second claim that Delta had violated the ADA by firing him. Delta promptly removed the action to the United States District Court for the Southern District of Florida, and in lieu of an answer, moved that court to dismiss both of Davila's claims on res judicata and timeliness grounds. It also argued that Davila's breach of contract claim was preempted by the RLA. The district court dismissed both claims, reasoning that they were precluded under the doctrine of res judicata.[2]

The doctrine of res judicata, or claim preclusion, " 'will bar a subsequent action if: (1) the prior decision was rendered by a court of competent jurisdiction; (2) there was a final judgment on the merits; (3) the parties were identical in both suits; and (4) the prior and present causes of action are the same.' " *Jang v. United Techs. Corp.*, 206 F.3d 1147, 1149 (11th Cir. 2000) (quoting *Israel Disc. Bank, Ltd. v. Entin*, 951 F.2d 311, 314 (11th Cir. 1992)). Importantly, this bar pertains not only to claims that were raised in the prior action, *see id.*, but also to claims that could have been raised previously. *Trustmark Ins. Co. v. ESLU, Inc.*, 299 F.3d 1265,

2. Moreover, the district court denied Davila's request for leave to amend his complaint, reasoning that any such amendment would be futile, as no breach of contract claim would be cognizable for the reasons stated in its dismissal.

1271 (11th Cir. 2002) (" 'Res judicata bars the filing of claims which were raised or could have been raised in an earlier proceeding' " (quoting *Ragsdale v. Rubbermaid, Inc.*, 193 F.3d 1235, 1238 (11th Cir. 1999))). In determining whether the prior and present causes of action are the same, we must decide whether the actions arise "out of the same nucleus of operative fact, or [are] based upon the same factual predicate." *In re Piper Aircraft Corp.*, 244 F.3d 1289, 1297 (11th Cir. 2001) (quotation omitted), *cert. denied, TDY Indus., Inc. v. Kaiser Aerospace & Elec. Corp.*, 534 U.S. 827, 122 S. Ct. 66, 151 L. Ed. 2d 33 (2001).

On appeal, Davila argues that res judicata does not bar either of his claims because the district court's dismissal in *Davila I* was not on the merits, as the court found that it lacked subject matter jurisdiction over the dispute. In this vein, he says that the court lacked the power in *Davila II* to recharacterize its holding in *Davila I* as having been "on the merits." He also argues that his ADA claim is not precluded because (1) lacking a right to sue letter, he could not have brought this claim in *Davila I*; and (2) it entails different elements than the breach of contract claim at issue in *Davila I.*

Of these assertions, only the first — that the district court's dismissal in *Davila I* was not on the merits — warrants any extended discussion. Preliminarily, neither of Davila's latter two contentions regarding the applicability of claim preclusion are at all persuasive. In *Jang*, we explicitly rejected the argument that an ADA claim is not barred by res judicata where the plaintiff previously has brought a state law action prior to obtaining a right to sue letter. We said:

> Appellant asserts that he could not have raised his ADA claim in *Jang I* and thus res judicata should not bar his ADA claim in *Jang II*. Appellant explains that he attempted to obtain a "right to sue" letter before filing *Jang I* but that the Equal Employment Opportunity Commission (EEOC) and the Department of Labor's Office of Federal Contract Compliance Programs (OFCCP) failed to transmit the letter. At least three other Circuits have rejected similar arguments and held that plaintiffs may not split causes of action to bring, for example, state law claims in one suit and then file a second suit with federal causes of action after receiving a "right to sue" letter. . . . We agree with these other Circuits . . . and hold that res judicata barred Appellant from splitting his causes of action and bringing his ADA claim after his first suit proceeded to a judgment on the merits.

206 F.3d at 1149 (internal citations omitted).

Moreover, there is no question that Davila's instant ADA claim shares precisely the same transactional basis as the claim he advanced before the System Board, i.e., his termination, and that as such he could have raised it in *Davila I*. Accordingly, the fact that the elements of proof in the context of the ADA claim differ from those at issue in Davila's breach of contract claim is not a basis on which we may hold res judicata to be inapplicable.

There is no question that the United States District Court for the Southern District of Florida is a court of competent

jurisdiction over appeals from the System Board, that the parties were identical in both suits and that the prior and present causes of action are the same, i.e., both stemmed from Davila's discharge and were or could have been brought in *Davila I.* This leaves only the question of whether *Davila I* represented a final judgment on the merits. More specifically, we must determine whether the district court dismissed Davila's initial action for lack of subject matter jurisdiction, which plainly is not an adjudication on the merits that would give rise to a viable res judicata defense. *See Sewell v. Merrill Lynch, Pierce, Fenner & Smith, Inc.*, 94 F.3d 1514, 1518 (11th Cir. 1996) (" '[O]rdinarily a judgment dismissing an action or otherwise denying relief for want of jurisdiction . . . does not preclude a subsequent action in a court of competent jurisdiction on the merits of the cause of action originally involved.' " (quoting 1B James W. Moore, et al., Moore's Federal Practice ¶ 0.405[5] (2d ed.1996))); *id.* ("If the court in which an action is brought has no jurisdiction of the subject matter, the suit must be dismissed; '[i]n such cases, the dismissal is not a determination of the claim, but rather a refusal to hear it, and the plaintiff is free to pursue it in an appropriate forum.' " (quoting 1B James W. Moore, et al., Moore's Federal Practice ¶ 0.409[1.-2])); *American Nat'l Bank v. FDIC*, 710 F.2d 1528, 1535 (11th Cir. 1983) ("The earlier damages action, while arising out of the same transaction, was dismissed for lack of subject matter jurisdiction. Thus, no final judgment was entered on the merits of that action and *res judicata* may not apply to bar claims that were or should have been raised in that action."). If, however, the district court adjudicated Davila's claims on their merits in *Davila I*, there is no question that claim preclusion bars both of Davila's instant claims.

Appendix A

In *Davila I*, the district court unquestionably couched its holding in jurisdictional terms. In particular, after noting the limited circumstances under which the System Board's determination could be vacated and finding that none of those circumstances were present, it concluded that it consequently lacked jurisdiction over the subject matter of the appeal. Put differently, the court said that because Davila was not entitled to relief from the Board's judgment, it did not have jurisdiction over his claims.

Although the district court thus employed "jurisdictional" language, it is equally plain as a substantive matter that the court did not actually conclude that it lacked the power to adjudicate the dispute before it. Indeed, it was only after reaching the very merits of Davila's challenge to the System Board's determination that the court found subject matter jurisdiction to be lacking. Specifically, the district court expressly noted that it could set aside that determination "[(1)] for failure of the [System Board] to comply with the requirements of this chapter[; (2)] for failure of the [Board's] order to conform, or confine itself, to matters within the scope of the [Board's] jurisdiction[;] or [(3)] for fraud or corruption by a member of the [Board] making the order." 45 U.S.C. § 153(q). Of these circumstances, Davila argued only that the second was manifest, asserting specifically that because his first pay status grievance ultimately was resolved in his favor the System Board was barred by the CBA and principles of collateral estoppel from resolving his discharge grievance against him. Accordingly, he claimed, the Board lacked jurisdiction to make its April 18, 1997 finding that his firing was justified.

Appendix A

The district court squarely rejected Davila's collateral estoppel argument, saying that:

> Apart from other problems with Davila's argument [e.g., that Davila himself invoked the Board's jurisdiction over his second grievance], the two very different and separate grievances addressed two very different and separate problems. The pay status grievance claimed that Delta should have returned Davila to its payroll . . . once Davila presented a valid medical certificate on December 13, 1993. The discharge grievance, however, claimed that under the "just cause" provision of the CBA Delta should not have fired Davila. Not only did the two grievances address entirely different actions by Delta, but the remedies sought and received were also different.

Because collateral estoppel applies only to issues actually litigated in a previous action, *see Agripost, Inc. v. Miami-Dade County*, 195 F.3d 1225, 1230 n.11 (11th Cir. 1999), *cert. denied*, 531 U.S. 815, 121 S. Ct. 51, 148 L. Ed. 2d 20 (2000), the district court determined that the Board was not precluded from resolving the latter grievance against Davila. The district court similarly found that although the CBA prevented the Board from disturbing a "previously settled" issue, the pay status grievance did not "settle" the propriety of his termination. Based on these conclusions, the court held that the System Board possessed jurisdiction over Davila's termination grievance, and that none of the circumstances identified in § 153(q) were present. Consequently, the district court found that it lacked any basis for disturbing the System Board's determination.

Simply put, this analysis can only be considered a decision on the merits. The court focused not on its ability to adjudicate the case before it, but instead on the substantive shortcomings in Davila's arguments. In other words, it is not that the court found that it lacked the power to hear Davila's claims; it is simply that the court found those claims to be unpersuasive. By contrast, if the district court truly had dismissed the case for lack of subject matter jurisdiction it could not legitimately have reached the merits of Davila's contentions, as narrow as those questions may have been. Indeed, the district court recognized as much in *Davila II*, in which it said that "in granting Delta's 1999 Motion to Dismiss, this Court stated that it lacked jurisdiction, the Court never discussed the issue and . . . now find[s] that this was an improper characterization of the dismissal. More accurately, the Court reviewed the decision of the Board on limited grounds and affirmed. . . ." This explanation plainly is accurate, for the reasons set forth above. Nor is it an *ex post* alteration to, or "recharacterization" of, the *Davila I* holding; it merely is an accurate summary of the *substance* of the court's holding in that case.

More than one court of appeals has looked past the linguistic label employed by the district court in determining whether a dismissal transpired on jurisdictional grounds. *See, e.g.*, *Stewart v. U.S. Bancorp*, 297 F.3d 953, 957 (9th Cir. 2002) (analyzing the substantive basis for the district court's dismissal, not merely considering that the district court had acted pursuant to Fed. R. Civ. P. 12(b)(6), in determining that a dismissal was a decision on the merits); *Criales v. Am. Airlines, Inc.*, 105 F.3d 93, 97 (2d Cir. 1997) ("We recognize that the district court's dismissal of Criales's

complaint arising from his untimely charge was styled as a dismissal for failure to state a claim under Rule 12(b)(6) of the Federal Rules of Civil Procedure, and that dismissals under Rule 12(b)(6) are generally considered judgments on the merits, unless the court specifies otherwise. Nonetheless, we would not permit the choice of labels to distort substance, especially where the consequence would be so drastic as to deprive a party of the opportunity to be heard.") (internal citation omitted). When we undertake such a substantive inquiry in this case, there can be no reasoned doubt that — as the district court itself recognized in *Davila II* — the court did not base its dismissal on jurisdictional grounds. Accordingly, it was a final judgment on the merits, and it is entitled to preclusive effect. Thus, both of Davila's instant claims are barred by res judicata.[3]

AFFIRMED.

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3. Because this conclusion disposes of this appeal, we need not address Delta's arguments concerning preemption and timeliness.

APPENDIX B — ORDER OF THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF FLORIDA GRANTING DEFENDANT'S MOTION TO DISMISS AND DENYING WITHOUT PREJUDICE DEFENDANT'S MOTION FOR COSTS AND ATTORNEY'S FEES DATED AND FILED JUNE 10, 2002

UNITED STATES DISTRICT COURT
SOUTHERN DISTRICT OF FLORIDA

Case No. 02-60194-Civ-Hoeveler

MANUEL DAVILA,

Plaintiff,

vs.

DELTA AIR LINES, INC.,

Defendants.

ORDER GRANTING DEFENDANT'S MOTION TO DISMISS AND DENYING WITHOUT PREJUDICE DEFENDANT'S MOTION FOR COSTS AND ATTORNEY'S FEES

THIS CAUSE comes before the court upon the Defendant's Motion to Dismiss, filed February 13, 2002.

Appendix B

Background

Manuel Davila, a pilot with Delta Airlines, injured his back in 1989 and was on disability status for much of the next four years. To return to work, Davila was required to obtain a "first class medical certificate," meaning that he was cleared for pilot duties. The parties agree that Davila obtained a first class medical certificate in late November or early December of 1993, presented it to Delta on December 13, 1993, and that Davila informed Delta that he was ready to return to work at that point. Delta then arranged for an independent medical examination of Davila to ensure that he was fit for duty. Delta's examiner determined that Davila was indeed fit to fly, but also that Davila had held two previous medical certificates in 1992 and earlier in 1993, meaning that Davila had been improperly accepting disability payments when he was able to fly. Upon learning this, Delta did not return Davila to work but instead commenced an investigation into whether Davila had fraudulently obtained disability benefits. Davila argued that he did not actually "possess" any first class medical certificates until November/ December 1993. In any event, Delta terminated Davila for fraudulently accepting disability payments. The termination was upheld after a four-day arbitration before Delta's Board of Adjustment (the "Board") in which Davila was fully represented by his union.

Davila appealed the Board's decision to this Court and in an Order dated September 15, 1999 (the "Order"), this Court granted the Defendant's Motion to Dismiss for lack of jurisdiction. Now, Davila brings a new action against his

former employer based on breach of contract (Count I) and violation of the Americans with Disabilities Act ("ADA") (Count II). Delta argues that Davila's claims are preempted by the Railway Labor Act ("RLA"), res judicata, and the applicable statute of limitations.

Analysis

On a motion to dismiss, the court construes the complaint in a light most favorable to plaintiff and assumes the factual allegations asserted by him to be true. *See Cannon v. Macon County*, 1 F.3d 1558, 1565 (11th Cir. 1993). A court properly grants a motion to dismiss only if "it appears beyond doubt that the plaintiff can prove no set of facts in support of his claim which would entitle him to relief." *Id.* (quoting *Conley v. Gibson*, 355 U.S. 41, 45-46 (1957)). *See also Sea Vessel. Inc. v. Reves*, 23 F.3d 345, 347 (11th Cir. 1994).

I. Breach of Contract (Count I)

The crux of Davila's breach of contract argument is that when his employment was terminated by Delta, it was in violation of a May 17, 1995 settlement agreement between the two parties. *See* Pl.'s Mem. Opp. at 8 ("As a result, defendant has breached the settlement agreement resulting in plaintiff being damaged when he terminated him from his employment with defendant and plaintiff is obligated to a claim for a breach of contract."); *see also* Pl.'s Compl. ¶ 39 (same). However, this issue was already litigated on

the merits in front of the Board, as required by the RLA, *see Order* at 5 & 5 n.4; *see also* Pl.'s 1998 Compl. at ¶ 45.[1]

1. This issue was already litigated on the merits before the board and can not be the subject of an independent judicial proceeding.

"A party who has litigated an issue before the Adjustment Board on the merits may not relitigate that issue in an independent judicial proceeding. He is limited to the judicial review of the Board's proceedings that the [Railroad Labor] Act itself provides." *Andrews v. Louisville & N.R. Co.*, 406 U.S. 320, 325, 92 S.Ct. 1562, 1565 (1972) (citations omitted); *Edelman v. Western Airlines, Inc.*, 892 F.2d 839, 842 (9th Cir. 1989). The Act permitted this Court to review the decision on the Board on narrow grounds, and this Court did *See* Order. Nowhere in Davila's complaint or memorandum, does he indicate any section of the RLA which would entitle him to further review by this Court. Davila's complaint does not even mention the RLA. To the contrary, Devila states that the "Plaintiff's rights are derived from the ADA and a contract and not from the collective bargaining agreement." Pl.'s Mem. Opp. at 13. In other words, Davila is seeking review solely based on state contract law and ADA, without consideration of the RLA. Because Davila already litigated this issue on the merits before the Adjustment Board he may

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1. The fact that the issue framed before the Board may have been whether Delta's action was "precluded by" the earlier settlement, and now is whether Delta's action represented a "breach of" the earlier settlement, is in this context, a distinction without a difference. The issue of what effect the earlier settlement had on the termination was presented to the board, and the board upheld the termination.

not now relitigate the issue in an independent judicial proceeding.

2. The claim is precluded by the Court's 1999 Order of Dismissal.

Additionally, this Court's 1999 Order dismissing Davila's complaint for Lack of subject matter jurisdiction precludes relitigation of the breach of contract claim. Davila argues that application of res judicata would be inappropriate in this case because the earlier dismissal was jurisdictional and not on the merits.

A. The 1999 Dismissal Was On The Merits

While, in granting Delta's 1999 Motion to Dismiss, this Court stated that it lacked jurisdiction, the Court never discussed the issue and we now find that this was an improper characterization of the dismissal. *See* Order at 1. More accurately, the Court reviewed the decision of the Board on limited grounds and affirmed the order of the Board because Davila presented no basis which would allow the court to set aside the judgment of the Board. 45 U.S.C. 153(q) specifically states that "the court *shall have Jurisdiction* to affirm the order of the division or to set it aside, in whole or in part, or it may remand the proceeding to the division for such further action as it may direct." (emphasis added).

It is true that 45 U.S.C. 153(q) limits the grounds upon which the Court can be set aide or remand the findings of the Board. *See Fine v. CSX Transportation, Inc.*, 229 F.3d 1151 at ** 1 (6th Cir. 2000). This language, however, does

not limit the jurisdiction of the reviewing Court. *See United Transp. Union v. National R.R. Passenger Corp.*, 2002 WL 256836 at *2 (N.D.Ill. 2002). In *United Transp. Union*, the petitioner sought review of a board's findings under 45 U.S.C. 153(q). The Respondent moved to dismiss the complaint for lack of subject matter jurisdiction. The court denied the motion stating that "45 U.S.C. 153(q) expressly confers jurisdiction on this Court." Nonetheless, the court went on to grant the respondents motion to dismiss (which it had converted to a motion for summary judgment) because the petitioner presented no basis which would allow the court to set aside the judgment of the Board. *See Id.* at *4. Thus, because we find that the Court's 1999 decision was on the merits, Davila's argument fails.

B. Even if the dismissal 'vas jurisdictional, the issue was actually decided.

Even if the dismissal was jurisdictional, however, the claim is still precluded because the issue was actually decided in the earlier case. "Although it is well-settled that a dismissal for lack of subject matter jurisdiction does not preclude a second action on the same claim, as it is not a final judgment on the merit, it does have limited preclusive implications. A jurisdictional decision is conclusive as to matters actually decided." *Air Line Pilots Ass'n. Intern. v. Texas Intern. Airlines. Inc.*, 567 F.Supp. 66, 74 (D.C. Tex. 1983) (citations omitted); *see also Acree v. Air Line Pilots Assn.*, 390 F.2d 199, 203 (5th Cir. 1968); *Florida Power Corp. v. Garcia*, 780 So.2d 34, 42 (Fla. 2001); *State, Dept. of Transp. v. Bailey*, 603 So.2d 1384, 1387 (Fla. 1st DCA. 1992).

Appendix B

In its 1999 Order, the Court actually decided that Davila's earlier settlement agreement was unrelated to his later termination. *See* Order at 5 ("the letter granting Davila's pay status [the settlement agreement] did nothing to address Davila's later discharge grievance"). If the settlement agreement "did nothing to address Davila's later discharge" then the later discharge could not possibly have been in breach of the settlement agreement.

Moreover, the Court's resolution of this issue was necessary precondition to its determination that it lacked jurisdiction. *See Brooks v. Arlington Hosp. Ass'n.*, 850 F.2d 191, 196 (4th Cir. 1988) ("where a court decides a legal issue as a precondition to determining its jurisdiction, the resulting judgment precludes relitigation of that issue under the doctrine of direct or collateral estoppel, also known as issue preclusion.") The Count found, that "On judicial review, the findings and order of the Board shall be conclusive on the parties, except that the order of the Board may be set aside or remanded . . . for failure of the order to conform, or confine itself, to *matters within the scope of the Board's jurisdiction*. . . ." *Id.* at 2 (emphasis added). Thus, the Court found that "the Board had jurisdiction to consider the discharge grievance because" the settlement agreement was unrelated to the discharge. *Id.* at 5. The fact that the Board had jurisdiction was one of the reasons this Court held that it lacked jurisdiction to address the issue. Therefore, the determination that the settlement agreement and discharge were unrelated was already made by this Court and necessary to the Court's judgment.

3. It would be Futile to Allow the Plaintiff to Amend the Complaint.

Davila argues that he should be allowed to amend his complaint, but admits that it such an allowance would be inappropriate where there is a "certainty that the plaintiff would not be entitled to recover under any state [sic] of facts which could be proved in support of his claim." Pl.'s Mem. Opp. at 9 (citing *Cook & Nichole, Inc v. Plimsoll*, 451 F.2d 505, 506 (5th Cir. 1971). With regard to Davila's breach of contract claim, there is no set of facts which could be proved in support of his claim because (a) the issue was already litigated before the Adjustment Board and can not be relitigated in an independent judicial proceeding and (b) he is precluded by this Court's holding that the settlement agreement did nothing to address the later discharge. Moreover, Davila does not even present the Court with a suggestion as to how he might amend the complaint to make it survive these fatal defects. Thus, Davila's breach of contract claim is hereby DISMISSED WITH PREJUDICE.

II. ADA (Count II)

Davila argues that the only reason for his termination is that Delta knew he had a degenerative permanent lower back condition which would require him to go on disability leave from time to time. *See* Compl. ¶ 46. Therefore, Davila argues that Delta violated the ADA by terminating his employment. Davila, however, was already before this federal district court when he sought review of the Board's decision but he nonetheless failed to raise the ADA claim. Thus, Delta argues that his claim should also be dismissed as res judicata.

Res judicata thus precludes claims which a plaintiff actually raised or could have raised in a prior suit when (1) there is a final judgment in a prior suit on the merits; (2) the decision in the prior suit is rendered by a court of competent jurisdiction; (3) the parties in both suits are identical; and (4) both suits involve the same cause of action. *See O'Conner v. PCA Family Health Plan, Inc.*, 200 F.3d 1349, 1355 (11th Cir. 2000). The Court finds that these four elements are present in this case. As discussed earlier, the prior judgment was on the merits. This Court is one of competent jurisdiction. There is no question that the parties in both suits are identical. With respect to the element of "identity of cause of action," the courts will find an identity when the two cases arise from the same nucleus of operative facts. *See Id.* In both the present case and the earlier review, Davila seeks the same damages against Delta for the same wrongful termination. Both cases center around the basis for and propriety of this same termination. Therefore, the Court finds that there clearly is an identity of causes of action and all the elements of res judicata are met.

Davila makes only two arguments as to why res judicata should not apply.[2] First, Davila argues that res judicata does

2. Davila's other arguments do not relate to the issue of res judicata. Davila's "point 1" (that plaintiff should be allowed to amend) does not apply if an amendment would be futile. Davila's "point 2" and "point 3" (that the statute of limitations is tolled) do not relate to the res judicata argument but the statute of limitation argument. "Point 5" (that his rights are derived not from the collective bargaining agreement) relates to the preemption argument, not the res judicata issue. Thus, the Court need only consider Davila's "point 4."

not apply because the Court's earlier decision was not on the merits. As the Court discussed earlier, however, the decision was on the merits.

Second, Davila argues that he could not have brought the ADA claim earlier because he had not yet received a right to sue letter. The Eleventh Circuit, however, has already held that this is not a proper defense to res judicata. *See Jang v. United Technologies Corp.*, 206 F.3d 1147, 1149 (11th Cir. 2000). In *Jang*, the plaintiff was unable to obtain a right to sue letter before filing his first lawsuit because the EEOC failed to transmit the letter to him. *Id.* The Court, nonetheless found that his second suit was barred by res judicata stating that "plaintiffs may not split causes of action." *Id.* Therefore, neither of Davila's arguments change the Court's conclusion that res judicata must apply.

Conclusion

Therefore, having been advised in the premises, it is hereby ORDERED AND ADJUDGED that the Delta's Motion to Dismiss is hereby GRANTED and Davila's Complaint is DISMISSED WITH PREJUDICE. Delta's Motion for Costs and Attorney's fees is hereby DENIED WITHOUT PREJUDICE. S.D. Fla. L.R. 7.3. states that "Any motion for attorney's fees and/or to tax costs . . . shall be filed and served within 30 days of entry of Final Judgment or other dispositive order." Since this is the first dispositive order filed in this case, Delta's Motion is premature.

Appendix B

DONE AND ORDERED in Chambers at Miami, Florida, this 10 day of June 2002.

s/ William M. Hoeveler
WILLIAM M. HOEVELER
UNITED STATES DISTRICT JUDGE

(2)

Supreme Court, U.S.
FILED
OCT 14 2003
OFFICE OF THE CLERK

No. 03-380

IN THE

Supreme Court of the United States

MANUEL DAVILA,

Petitioner,

v.

DELTA AIR LINES, INC.,

Respondent.

ON PETITION FOR A WRIT OF CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR THE ELEVENTH CIRCUIT

BRIEF IN OPPOSITION

THOMAS C. FRENCH
DELTA AIR LINES, INC.
Law Department
1030 Delta Boulevard
Atlanta, GA 30320
(404) 715-2193

WILLIAM H. BOICE
Counsel of Record
STEVEN D. MOORE
KILPATRICK STOCKTON LLP
Suite 2800
1100 Peachtree Street
Atlanta, GA 30309
(404) 815-6500

Counsel for Respondent

183571

COUNSEL PRESS
(800) 274-3321 • (800) 359-6859

16 pp

QUESTION PRESENTED

Did the Eleventh Circuit Court of Appeals properly affirm the District Court's dismissal of Petitioner's claims relating to the termination of his employment with Respondent as barred by the doctrine of *res judicata*, where Petitioner previously brought and lost a lawsuit relating to the same termination of employment?

STATEMENT PURSUANT TO RULE 29.6

Respondent, Delta Air Lines, Inc., has no parent corporation and no publicly held company owns 10% or more of its stock.

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STATEMENT OF THE CASE

Petitioner Manuel Davila, who proceeds *pro se*, again seeks to litigate the termination of his employment as a pilot for Respondent Delta Air Lines, Inc. ("Delta") on May 17, 1995. His current lawsuit claims that his termination was a breach of contract and in violation of the Americans with Disabilities Act, as amended, 42 U.S.C. §§ 12101, *et seq.* ("ADA"). The District Court properly dismissed the action as barred by a previous action that Petitioner had filed and lost relating to the same termination, and the Court of Appeals properly affirmed.

Petitioner's Statement of the Case is incomplete and misleading. The factual background of this matter is set forth in the opinion of the Eleventh Circuit Court of Appeals, *Davila v. Delta Air Lines, Inc.*, 326 F.3d 1183, 1185-86 (11th Cir. 2003). In short, Delta terminated Petitioner because he fraudulently claimed to be disabled from flying and drew disability benefits at the same time he held first-class medical certificates from the FAA that allowed him to fly. Petitioner filed a grievance challenging his termination, which proceeded to arbitration before a five-person System Board of Adjustment ("System Board") in accordance with the Railway Labor Act, 45 U.S.C. §§ 151, *et seq.* ("RLA"). This System Board upheld Petitioner's termination, finding "clear and compelling evidence that [Petitioner] intentionally defrauded" Delta when he accepted disability payments despite not being disabled from flying. *Davila*, 326 F.3d at 1186.

Petitioner then filed a lawsuit against Delta in which he sought review under the RLA of the System Board's award upholding his termination, *Davila v. Delta Air Lines, Inc.*,

Case No. 98-02345-CIV-Hoeveler (S.D. Fla. filed Oct. 9, 1998) ("*Davila I*"). Delta moved to dismiss the Complaint in *Davila I* because Petitioner failed to allege grounds to challenge the arbitration award under the extremely narrow standard of review permitted by the RLA. The District Court dismissed Petitioner's Complaint on the basis that he had failed to state a claim for federal court review of the System Board's award. Petitioner then appealed to the Eleventh Circuit Court of Appeals, which summarily affirmed. *Davila v. Delta Air Lines, Inc.*, 214 F.3d 1358 (11th Cir. 2000) (unpublished).

Following that ruling, Petitioner filed a charge of discrimination with the EEOC challenging the same May 1995 termination decision, but this time he alleged that Delta terminated him due to his alleged disability in violation of the ADA. The EEOC initially denied this charge as untimely, but it later issued Petitioner a right-to-sue letter, apparently without resolving the timeliness issue. Petitioner then filed the instant action, in which he attempts to relitigate his termination in the guise of a state-law breach of contract claim and a disability discrimination claim, despite being terminated due to the fact that Delta discovered he was not disabled but fraudulently claimed to be so.

Delta moved to dismiss Petitioner's Complaint, arguing that: (1) his claims were barred by *res judicata*, since the System Board already had ruled on the merits of his claim relating to his termination and since he previously had filed and lost an action on this same subject; (2) Petitioner's purported state-law breach of contract claim is preempted by the RLA; and (3) Petitioner's claims are barred by the relevant statutes of limitation. The District Court held that

Petitioner's claims were barred by *res judicata* and therefore dismissed his Complaint without addressing the preemption and statute of limitations issues.

Petitioner then appealed to the Eleventh Circuit Court of Appeals, which affirmed the dismissal on *res judicata* grounds. Specifically, the Court of Appeals rejected Petitioner's contention that *res judicata* did not bar his ADA claim because his first action was decided before he had obtained a right-to-sue letter from the EEOC. *Davila*, 326 F.3d at 1187. The Court also held that since Petitioner's first and second actions both were based on the same termination of employment, they related to the same transaction for *res judicata* purposes even though the claims he asserted in each action had different elements. *Id.* at 1188.

The Court of Appeals discussed Petitioner's third contention – that the decision in *Davila I* was not on the merits – at greater length. *Id.* at 1188-90. Ultimately, it concluded that, regardless of how the District Court couched its holding in *Davila I*, its decision to dismiss Petitioner's complaint was on the merits and not based on a lack of subject matter jurisdiction. That is so, said the Court of Appeals, because the *Davila I* court considered the merits of Petitioner's request for judicial review of the System Board award in his case and decided that none of the circumstances permitting the court to set aside an award under the RLA were present. *Id.* at 1189. The Court of Appeals held that the court in *Davila I* "did not base its dismissal on jurisdictional grounds," and that it thus "was a final judgment on the merits [that] is entitled to preclusive effect." *Id.* at 1190. It accordingly affirmed the dismissal of Petitioners' claims in this action on *res judicata* grounds.

REASONS FOR DENYING THE PETITION

As a threshold matter, the Petition in this case may be untimely. Even if it is not, however, review is not warranted because the lower courts correctly determined that Petitioner's attempt to bring a second lawsuit relating to the termination of his employment with Delta is barred by *res judicata*. This is so even though Petitioner did not raise the same claims in both lawsuits and even though he did not have a right-to-sue letter from the EEOC when he filed *Davila I*. There is no circuit conflict to resolve, nor is there any other reason for this Court to grant the Petition in this matter.

I. The Petition May Be Untimely.

Under Supreme Court Rule 13, a petition for writ of certiorari must be filed within 90 days of the entry of judgment from which review is sought. When a petition is filed, the Petitioner must promptly notify the opposing party. S. Ct. R. 12.3. Here, the Court of Appeals entered its judgment on April 3, 2003. Though this Court's docketing system indicates that the Petition in this matter was filed on July 2, 2003 (the 90th day), it was not docketed until September 11, 2003, and Delta did not receive it until early September.

It is unclear why there was a two-month delay between the filing of the Petition and Petitioner's service of it on Delta. However, to the extent this delay was caused by Petitioner's failure to comply with the rules of this Court, the Petition should be deemed to be untimely and denied on this basis alone.

II. The Lower Courts Correctly Held That Petitioner's Claims Are Barred by *Res Judicata*.

It, of course, is a basic principle of law that "[a] final judgment on the merits of an action precludes the parties or their privies from relitigating issues that were, or could have been raised in that action." *Federated Dep't Stores, Inc. v. Moitie*, 452 U.S. 394, 398 (1981); *see also Allen v. McCurry*, 449 U.S. 90, 94 (1980); *Commissioner v. Sunnen*, 333 U.S. 591, 597 (1948). The rationale of the doctrine of *res judicata* is that the "full and fair opportunity to litigate protects [a party's] adversaries from the expense and vexation attending multiple lawsuits, conserves judicial resources, and fosters reliance on judicial action by minimizing the possibility of inconsistent decisions." *Montana v. United States*, 440 U.S. 147, 153-54 (1979).

Petitioner chooses not to contest the principal aspect of the Court of Appeals' holding – that the judgment in *Davila I* was on the merits and not based on a lack of subject matter jurisdiction. Rather, he argues that: (1) the causes of action in this case and *Davila I* are not the same; and (2) his ADA claim should not be barred because he had not yet received a right-to-sue letter during the pendency of *Davila I*. Neither issue warrants this Court's review.

A. *Davila I* and This Case Involve the Same Cause of Action.

The legal labels attached to the claims raised in a suit are not dispositive of whether it involves the same cause of action for *res judicata* purposes as a prior suit. Rather, "[a] cause of action does not consist of facts, but of the unlawful violation of a right which the facts show."

Baltimore S.S. Co. v. Phillips, 274 U.S. 316, 321 (1927) (barring second suit relating to same accident at issue in first suit even though different claims of negligence raised in second suit); *see also Kremer v. Chem. Constr. Corp.*, 456 U.S. 461, 481 n.22 (1982) ("Res judicata has recently been taken to bar claims arising from the same transaction even if brought under different statutes.").

The Court of Appeals held that Petitioner's claim in this case "shares precisely the same transactional basis as the claim he advanced before the System Board, i.e., his termination. . . ." *Davila*, 326 F.3d at 1188. There can be no question that *Davila I* and this case arise out of the same nucleus of operative fact – Petitioner's May 1995 termination of employment by Delta. Thus, the Court of Appeals properly rejected Petitioner's argument that the legal labels he attaches to his claims are determinative of whether *res judicata* applies, and there is no need for this Court to review the issue.

B. Petitioner's Failure to Obtain a Right-to-Sue Letter Before Filing *Davila I* Does Not Excuse Him From the Application of *Res Judicata*.

The law is uniform among the Courts of Appeals that Petitioner is not exempt from the rules of *res judicata* merely because he had not yet received a right-to-sue letter from the EEOC when he first filed a lawsuit. *See, e.g., Wilkes v. Wyo. Dep't of Employment Div. of Labor Standards*, 314 F.3d 501, 505-06 (10th Cir.), *cert. denied*, 72 U.S.L.W. 3007 (U.S. Oct. 6, 2003); *Havercombe v. Dep't of Educ. of Puerto Rico*, 250 F.3d 1, 4-8 (1st Cir. 2001); *Owens v. Kaiser Found. Health Plan, Inc.*, 244 F.3d 708, 714-15 (9th Cir. 2001); *Jang v. United Techs. Corp.*, 206 F.3d 1147 (11th Cir. 2000); *Churchill*

v. Star Enters., 183 F.3d 184, 193 (3d Cir. 1999); *Rivers v. Barberton Bd. of Educ.*, 143 F.3d 1029, 1032-33 (6th Cir. 1998); *Herrmann v. Cencom Cable Assocs., Inc.*, 999 F.2d 223, 225 (7th Cir. 1993); *Woods v. Dunlop Tire Corp.*, 972 F.2d 36, 39-41 (2d Cir. 1992).

This rule makes common sense, as it prevents a plaintiff from being able to split causes of action by bringing a suit alleging claims that do not require a right-to-sue letter, and then bringing another suit regardless of the success of the first action after receiving the letter. As noted in the cases cited above, plaintiffs in a situation like Petitioner's should either amend their Complaint once they do receive a right-to-sue letter or seek to stay their action until the letter is received. They may not, however, bring a second action relating to the same facts after receiving a right-to-sue letter. Likewise, Petitioner is not permitted to file another lawsuit relating to the same termination of employment that was at issue in both a System Board arbitration and a lawsuit challenging that arbitration award merely because he now has a right-to-sue letter. The Court of Appeals' application of well-settled federal law on this issue was proper.

Nor is there a circuit conflict on this issue. Petitioner points to no case in which a federal court has held that a plaintiff's failure to obtain a right-to-sue letter before judgment on the merits in one lawsuit permits the plaintiff to file a second lawsuit once the letter is received. All of the cases he cites merely apply settled *res judicata* or collateral estoppel principles. As noted above, the Courts of Appeal have uniformly rejected Petitioner's contention. Review by this Court thus is not warranted due to any alleged circuit conflict.

C. Nor Can Petitioner Claim *Davila I* Was Not a Judgment on the Merits.

To the extent Petitioner does contest the Court of Appeals' holding that the District Court's decision in *Davila I* was not on the merits, this issue does not warrant review either. The System Board heard and determined the merits of Petitioner's claims relating to his termination. Petitioner may not relitigate those same claims in federal court following the System Board's award in Delta's favor. *See Andrews v. Louisville & N. R. Co.*, 406 U.S. 320, 325 (1972) (matters litigated before System Board cannot be relitigated in judicial proceeding).

Moreover, the Court of Appeals correctly held that the District Court in *Davila I* did not dismiss that action based on a lack of subject matter jurisdiction, but rather because Petitioner had not alleged facts that satisfied one of the narrow grounds for setting aside a System Board award under the RLA. District courts plainly have jurisdiction to determine whether a petition seeking to vacate a System Board award pursuant to the RLA meets the extremely narrow grounds for such action under 45 U.S.C. § 153(q); indeed, federal courts have exclusive jurisdiction to vacate RLA awards.[1] This is exactly what the District Court did in *Davila I*, holding that Petitioner's failure to allege any grounds to set aside the award under this statute doomed his petition.

The holding in *Davila I* was quintessentially a judgment on the merits of Petitioner's efforts to litigate his termination

---

1. The three permissible grounds to vacate are failure of the System Board to comply with the RLA, failure to confine itself to the scope of its own jurisdiction, and fraud and corruption. *See* 45 U.S.C. § 153(q) (2000).

in the context of the RLA's legal landscape, foreclosing his efforts to relitigate the same issues in the guise of state-law breach of contract and ADA claims. This Court thus should decline review.[2]

D. Review is Not Warranted for Policy Reasons Either.

The Courts of Appeals have uniformly adopted a sensible rule concerning whether an employment discrimination plaintiff may file suit bringing claims that do not require a right-to-sue letter and then file suit again asserting claims that do require such a letter. There thus is no need for this Court to intervene on this point, regardless of whether the issue is "important," as Petitioner argues.

Nor does this rule have a "debilitating" effect on employees, as Petitioner claims. The Courts of Appeals have enunciated reasonable procedures for employment discrimination plaintiffs who wish to file suit on other claims before receiving a right-to-sue letter to follow if they wish to preserve their right to assert claims for which such letters are required. Petitioner (who, incidentally, was represented by counsel in *Davila I*) simply did not follow those procedures. There accordingly is no basis for this Court's exercise of certiorari review in this matter.

---

2. Nor did the District Court amend its ruling in *Davila I*, as Davila contends. Rather, as the Court of Appeals correctly held, that ruling was then, and is now, the dismissal of Petitioner's efforts to seek to vacate a System Board award under the RLA, a matter over which federal courts enjoy jurisdiction.

CONCLUSION

For all of the foregoing reasons, the Petition for Writ of Certiorari should be denied.

Respectfully submitted,

THOMAS C. FRENCH
DELTA AIR LINES, INC.
Law Department
1030 Delta Boulevard
Atlanta, GA 30320
(404) 715-2193

WILLIAM H. BOICE
Counsel of Record
STEVEN D. MOORE
KILPATRICK STOCKTON LLP
Suite 2800
1100 Peachtree Street
Atlanta, GA 30309
(404) 815-6500

Counsel for Respondent

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No. 03-380

IN THE

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MANUEL DAVILA,

Petitioner,

v.

DELTA AIRLINES INC.,

Respondent.

ON PETITION FOR A WRIT OF CERTIORARI
TO THE UNITED STATES COURT OF APPEALS
FOR THE ELEVENTH CIRCUIT

REPLY BRIEF

MANUEL DAVILA
Petitioner, Pro Se
P.O. Box 17501
Plantation, FL 33318
(305) 477-3484

184060

COUNSEL PRESS
(800) 274-3321 • (800) 359-6859

Petitioner respectfully submits this reply in further support of the petition for a writ of certiorari to review the judgment of the Eleventh Circuit Court of Appeals in this case.

REASONS FOR GRANTING PETITION

I.

THE PETITION IS TIMELY

Petitioner timely filed its initial petition within 90 days of the entry of judgment from which review is sought. Because the petition was not in the right format, plaintiff was given additional sixty days from the date of the letter received from the Clerk of the Supreme Court to file the petition in the correct format. The substance of the initial petition is identical with petition filed in September, 2003 and was timely filed within 60 days of the date of the letter from the Clerk of the Supreme Court.

II.

THE DECISION OF THE ELEVENTH CIRCUIT COURT OF APPEALS CONFLICTS WITH THE DECISION OF THE SUPREME COURT AND WITH OTHER CIRCUITS

The Respondent fails to address the two main points of the writ. The first point being that it was impossible to pursue the ADA claim at the time of the appeal under the Railway Labor Act. The reason being is that petitioner who was pro se before the EEOC was advised specifically that the EEOC proceeding was stayed pending the final outcome of the

arbitration process. Thus, it was *impossible to have commenced an ADA action* with the appeal of an arbitration decision under the Railway Labor Act. The second point was that petitioner had no choice but to commence his appeal of the arbitration decision due to the statute of limitations.

Thus, there was *not* a full and fair opportunity to litigate the issue in the prior lawsuit because Petitioner could not have brought the ADA claim without filing a charge of discrimination and receiving a right sue letter which it did not have nor could not obtain until the completion of the arbitration appeal process because of the EEOC stay.

Moreover the decision below cannot be reconciled with other cases directly on point in other circuits when deciding whether a federal judgment has a claim preclusive effect. The following cases stand for the proposition that there must be a full and fair opportunity to litigate the issue in the prior lawsuit. *Del. River Port Authority v. FOP Renn- Jersey Lodge 30*, 290 F.3d 567 (3rd Cir. 2002); *Maxim v. Dalton*, 48 F.3d 1228 (9th Cir. 1995); *Richardson v. The County of Merced*, 921 F.2d 281 (9th Cir. 1990); *Comeaux v. Uniroyal Chemical Corp.*, 849 F.2d 191 (5th Cir. 1988); and *Hill v. Coca Cola Bottling Co.*, 786 F.2d 550 (2nd Cir. 1986). The respondent has utterly failed to address how petitioner is able to have a full and fair opportunity to litigate his ADA claim when the EEOC stayed the filing of the charge and the investigation pending the final outcome of the arbitration. As a result, a plain reading of these cases applied to the instant case directly conflicts with the Eleventh Circuit holding in this case.

Further clarification regarding the circumstances of when an employee must bring a discrimination claim in Court is critical. ***The Eleventh Circuit holding abandons the full and fair opportunity test.*** The Eleventh Circuit does not apply the test. The Eleventh Circuit holding strips employees who have been a victim of discrimination in the workplace of a full and fair opportunity to have their claim heard in Court.

CONCLUSION

For the reasons set for above, the petition for a writ of certiorari should be granted.

Respectfully submitted,

MANUEL DAVILA
Petitioner, Pro Se
P.O. Box 17501
Plantation, FL 33318
(305) 477-3484